

## Message Text

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67

ACTION EB-11

INFO OCT-01 EUR-25 NEA-10 ISO-00 CAB-09 CIAE-00 COME-00

DODE-00 INR-10 NSAE-00 RSC-01 FAA-00 AF-10 ARA-16

EA-11 SS-15 NSC-10 PA-03 PRS-01 USIA-15 L-03 H-03

DRC-01 SY-10 USSS-00 IO-13 DOTE-00 /178 W

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P 071740Z SEP 73

FM AMEMBASSY ROME

TO SECSTATE WASHDC PRIORITY 0649

INFO AMEMBASSY LONDON

AMEMBASSY BEIRUT

AMEMBASSY MOSCOW

AMEMBASSY PARIS

AMEMBASSY TEL AVIV

AMCONSUL MONTREAL

USUN NEW YORK 1675

UNCLAS ROME 9342 SECTION 1 OF 2

E.O. 11652: N/A

TAGS: ICAO, ETRN

SUBJ: ICAO AIR SECURITY CONFERENCE: NINTH REPORT OF USDEL

ICAO ASSEMBLY/DIPLOMATIC CONFERENCE, SEPT. 6

PLS PASS: LITTELL/CAB; DRISCOLL/DOT; STEWART/FAA

MONTREAL FOR US REP ICAO.

1. SUMMARY: DEBATE SEPT 6 IN CONFERENCE COMMISSION OF WHOLE  
ON NORDIC AND BELGIAN PROPOSALS SHOWED RATHER BROAD SUPPORT IN  
PRINCIPLE FOR INDEPENDENT CONVENTION BUT WIDE VARIATIONS OF VIEWS  
ON CONTENT. SUPPORTERS IN PRINCIPLE FOR INDEPENDENT CONVENTION  
WERE: JAPAN, IRELAND, NETHERLANDS, GREECE, TURKEY, USSR, MEXICO,  
FRG, CZECHOSLOVAKIA, AUSTRALIA, NEW ZEALAND, ITALY, US, GHANA,  
KENYA, TANZANIA, UGANDA, ZAIRE, ARGENTINA, NORDICS, BELGIUM,  
SRI LANKA, INDIA, PAKISTAN, NICARAGUA, UK SUGGESTED POSSIBLE  
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SUPPORT IF CERTAIN CONDITIONS MET. OPPONENTS TO CONCEPT OF

CONVENTION WERE FRENCH, ARABS (QATAR, MOROCCO, SAUDI ARABIA), FRANCOPHONES (SENEGAL, C.A.R.), CONGO AND BANGLADESH. WHEN DISCUSSION ON SUBSTANCE CONCLUDED, CHAIRMAN AGREED TO PREPARE (WITH ASSISTANCE OF OTHER DELS) LIST OF QUESTIONS OF PRINCIPLE FOR COMMISSION OF WHOLE'S CONSIDERATION AND DECISION.

2. FINLAND, SPEAKING ALS FOR DENMARK, NORWAY AND SWEDEN, PRESENTED NORDIC PROPOSAL FOR INDEPDENT CONVENTION. LIKEWISE BELGIUM PRESENTED ITS PROPOSAL STATING IT WAS PREPARED TO COLLABORATE WITH OTHER DELS IN MAKING AMENDMENTS. QATAR IMMEDIATELY PROPOSED LIST OF PRINCIPLES BE FORMULATED FOR DISCUSSION BY COMMISSION.

3. JAPAN SPOKE IN FAVOR OF LINKAGE BETWEEN NEW CONVENTION AND AMENDMENT OF CHICAGO CONVENTION ON WHICH IT HAD PREPARED WORKING PAPER TOGETHER WITH NETERLANDS. IRELAND AND NETHERLANDS ALSO SPOKE IN FAVOR OF BOTH TYPES OF ACTION AS SHORT AND LONG-TERM SOLUTIONS TO UNLAWFUL INTERFERENCE WITH CIVIL AVIATION. USSR INQUIRED ABOUT COST UNDER INDEPENDENT CONVENTION AND HOW IT WOULD BE ALLOCATED; SAID SOVIET AND NORDIC PROPOSALS NOT IN CONFLICT; CONCERNED ABOUT MULTIPLICITY OF FORUMS TO SETTLE DISPUTES AND WANTED NO SANCTIONS AGAINST STATES.

4. US FAVORED NORDIC DRAFT WITH AMENDMENTS AND ALSO FOUND BELGIAN PROPOSAL ATTRACTIVE. SUGGESTED PROPONENTS CONSULT AMONG THEMSELVES AND PREPARE JOINT DRAFT FOR NEXT MEETING WHICH WOULD HAVE BROAD SUPPORT.

5. FRANCE MADE STRONG INTERVENTION AGAINST PROPOSED INDEPENDENT CONVENTIONS. FRANCE BELIEVED AUTHORITY MUST BE LIMITED TO CONTRACTING STATES AND FAILED TO SEE HOW NEW POWERS COULD BE GRANTED TO ICAO COUNCIL WITHOUT AMENDING CHICAGO CONVENTION AND HOW INTERIM CONVENTION COULD BE ADOPTED WHEN INCOMPATIBLE WITH FRENCH/US/SWISS PROPOSALS. CHILE SUPPORTED THESE CONCERNS.

6. FOLLOWING FRENCH INTERVENTION SWEDISH DEL DANIELIUS PROVIDED FINE LEGAL RESPONSE TO EACH OF ISSUES WHICH HAD BEEN RAISED. SUBSEQUENTLY IN DEBATE NORWEGIAN DEL TRESSELT MADE EQUALLY SKILLFUL, DETAILED RESPONSE TO ISSUES RAISED.

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7. SRI LANKA AND ARGENTINA BOTH SPOKE CONSRUCTIVELY ABOUT CONVENTION. SRI LANKA MADE POINT CONVENTION COULD BE EFFECTIVE WITHOUT SANCTIONS BY PLACING A STATE'S INTERNATIONAL REPUTATION UNDER SCRUTINY. ARGENTINA MADE TECHNICAL COMMENTS SUGGESTING IT MIGHT SUPPORT SUITABLY MODIFIED CONVENTION, BUT STATED IT WAS OPPOSED TO INDEPENDENT COMMISSION OF EXPERTS. GHANA SPOKE FORCEFULLY IN FAVOR OF INDEPENDENT CONVENTION NOTING THAT

IT HAD NO FAITH IN TWO PROPOSALS TO AMEND CHICAGO AND WOULD FAVOR NORDIC AND BELGIAN PROPOSALS.

8. SAUDI ARABIA CALLED FOR VOTES UPON QUESTIONS OF PRINCIPLE. QATAR INTERVENED AGAIN TO SUGGEST POSSIBLE NEED FOR ASSEMBLY TO DECIDE WHETHER THERE SHOULD BE AN AMENDMENT OR INDEPENDENT CONVENTION. SENEGAL QUESTIONED HOW IT WAS POSSIBLE TO GIVE ICAO NEW RESPONSIBILITIES WHICH IT ALREADY HAD AND THOUGHT WIDELY ACCEPTED AMENDMENT OF CHICAGO WOULD SUFFICE. QATAR SAID INCORPORATION OF HAGUE AND MONTREAL CONVENTIONS IN CHICAGO WOULD SOLVE 90 PERCENT OF PROBLEM AND SUGGESTED NEED FOR VOTE ON PRINCIPLE BETWEEN NEW INSTRUMENT AND AMENDMENT OF CHICAGO.

9. BANGLADESH LIKE ARGENTINA SAW DANGER IN INDEPENDENT CO-VENTION SETTING UP SUPRANATIONAL BODY AND WANTED NECESSARY AMENDMENTS TO CHICAGO. MEXICO THOUGHT COLLABORATION OF STATES IMPORTANT RATHER THAN FORCING THEM AND PREFERRED WORDING OF NORDIC PROPOSAL. INDIA PREFERRED AMENDMENT OF CHICAGO BUT SAID NORDIC PROPOSAL WOULD SERVE AS INTERIM MEASURE.

10. TANZANIA SAID SCOPE OF NORDIC PROPOSAL SHOULD BE CONFINED TO HAGUE AND MONTREAL OFFENSES; SPONSORS SHOULD FORMULATE MACHINERY OTHER THAN ICAO AND IT SHOULD NOT BE APPLICABLE TO NON-CONTRACTING STATES. PAKISTAN PREFERRED NORDIC PROPOSAL IF NEW CONVENTION CONSIDERED AT ALL NECESSARY. THOUGHT NEW .....

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**To:** SECSTATE WASHDC LONDON BEIRUT MOSCOW PARIS TEL AVIV MONTREAL USUN NEW YORK  
**Type:** TE  
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